Finance and Resources Committee

10.00am, Thursday, 16 August 2018

Capital Monitoring 2017/18 – Outturn and Receipts

Item number	7.3		
Report number			
Executive/routine			
Wards			
Council Commitments			

Executive summary

The final General Fund outturn shows that in 2017/18, the Council required an advance from the Loans Fund of £14.516m. This funded capital investment of £145.462m after receipt of grants of £102.233m and capital income, net of transfer to the Capital Fund, of £28.713m. This position is subject to the external audit process which will be completed in September 2018.

The current approved Capital Investment Programme (CIP) 2018-2023 projects an over programming position over the five-year period of £15.0m.

The final Housing Revenue Account (HRA) capital investment programme shows that in 2017/18, the HRA required a prudential borrowing advance from the Loans Fund of \pounds 35.078m. This funded capital investment of \pounds 72.816m after the receipt of grants of \pounds 5.050m and other capital income of \pounds 32.688m.



Capital Monitoring 2017/18 – Outturn and Receipts

1. Recommendations

- 1.1 Members of the Finance and Resources Committee are requested to:
 - 1.1.1 Note the 2017/18 final unaudited capital positions on the General Fund and Housing Revenue Account (HRA);
 - 1.1.2 Note that budgets for lending to Edinburgh Living from 2019-20 onwards are based on the pipeline of development and will be subject to annual approval from Finance and Resources Committee and Council;
 - 1.1.3 Approve the revised Capital Investment Programme for 2018-2023; and
 - 1.1.4 Refer the report to the Governance, Risk and Best Value Committee as part of its work-plan.

2. Background

2.1 This report presents the final outturn on the Council's Capital Programme for 2017/18, including details of capital receipts and slippage / acceleration on projects within the Capital Investment Programme.

3. Main report

3.1 The outturn position is detailed in Appendix 1 and summarised in the table below.

	Final Outturn Variance £000	Outturn Variance at Month Nine £000	Movement from Month Nine £000
Net (slippage) / acceleration in gross expenditure	(15,061)	(28,058)	12,997
Net (surplus) / deficit in capital receipts and grant income	9,664	16,604	(6,940)
Net (slippage) / acceleration in Capital receipts income transferred to Capital Fund	5	(809)	814
Net increase / (decrease) in capital advance requirement	(5,392)	(12,263)	6,871

- 3.2 As presented in the table at 3.1 above, the final outturn reports £15.061m slippage on gross expenditure on projects, compared to estimated slippage of £28.058m at month nine. Net capital receipts and grant income were less than the budgeted level by £9.664m which was an improvement on the position projected at month nine (slippage £16.604m).
- 3.3 The drawdown of government grants for specific projects totalling £2.428m, including the City Observatory and Broomhouse Community Hub were delayed in line with the delays of delivery and expenditure on the projects which is noted in Appendix 2.
- 3.4 The net effect of the variances presented in table 3.1 above, is a decrease of £5.392m in the amount that the Council requires to borrow corporately to support its capital programme relative to budget assumptions.
- 3.5 Explanations for significant slippage and accelerations in year are included in Appendix 2. Where applicable, variances on individual projects have been categorised and summarised to provide further analysis of the net slippage position.
- 3.6 The 2017/18 budget was realigned in respect of the changes in the delivery expectations of projects reported at the month 9 position and the impact included in the Capital Investment Programme 2018-2023 approved by Council in February 2018.
- 3.7 Slippage in the delivery of capital projects can be as a result of various factors. Delays in securing confirmation or the unavailability of external funding to deliver individual projects and programmes remains a factor in the ability of the Council to take these forward within the originally planned timescales. In 2017/18 this impacted the early years' improvement project with the full extent of funding not being announced by the Scottish Government until May 2018 and the requirement to review the scope of a number of smaller projects.
- 3.8 The on-going transformation programme of the Council can also impact on revisions to the scope or delivery mechanism of projects, including the depots rationalisation programme in 2017/18. The ICT contract with CGI originally assumed a payment at the start of the contract for capital assets. However, changes in the delivery model has resulted in payments being instead aligned with milestone delivery targets.
- 3.9 The Council has identified challenges within service resources to design infrastructure projects which were reported to Transportation and Environment Committee on 1 March 2018 along with the actions being taken to mitigate them. This along with reported issues within the Planning and Building control service have impacted in the ability to deliver a number of projects.
- 3.10 The net slippage on gross expenditure represents a 9.38% variance against the revised budget which has increased compared to a 1.09% variance in the 2016/17 outturn position. The centralised capital monitoring team will continue

to work with service areas to tackle optimism bias within the programme along with promoting delivery.

- 3.11 Members should note that in any given year, variance against budget will occur due to delays or unforeseen circumstances outwith the control of the Council. The impact of this type of slippage has been minimised this year due to acceleration or better than anticipated progress elsewhere in this programme. However, the ability to minimise in future years is dependent on how 'shovel-ready' projects are to allow for acceleration in any given year.
- 3.12 The General Fund outturn shows that, in 2017/18, the Council was required to draw down advances from the Loans Fund of £14.516m. This position is subject to the external audit process which will be completed in September 2018.

Capital receipts/grant income

- 3.13 A detailed list of capital receipts, including those ring-fenced for specific projects is shown in Appendix 3.
- 3.14 A total of £14.968m receipts income was generated from asset sales in 2017/18 compared to a budget of £25.468m. This deficit reflects receipts which are now expected to settle later than originally expected and that assets may now be transferred to the HRA rather than sold. Members should however note that the transfer of the sites to the HRA generates a debt transfer and as such reduces the overall capital financing requirement of the General Fund.
- 3.15 No sites were transferred to the HRA during 2017/18 and agreement on transfer dates, conditions and values on sites approved by Finance and Resources Committees are being progressed.

Housing Revenue Account (HRA)

- 3.16 As can be seen in Appendix 4, the HRA outturn position reports gross expenditure of £72.816m compared to projected expenditure of £69.070m at month nine and budget of £78.004m.
- 3.17 Capital receipts and grant income of £37.738m were received, which is £2.726m in excess of the budget of £35.012m (£39.751m forecast at month nine).
- 3.18 The HRA required a prudential borrowing advance from the Loans Fund of £35.078m.
- 3.19 The slippage position was mainly in the house building programme caused by delays in securing statutory consents.
- 3.20 Explanations for significant slippage and accelerations in year are included in Appendix 5. Where applicable, variances on individual projects have been categorised and summarised to provide further analysis of the net slippage position

Revised Capital Investment Programme 2018-2023

3.21 The Capital Investment Programme (CIP) approved by Council in February 2018 was based on an interim budget which included net slippage and acceleration at month nine.

- 3.22 The remainder of slippage and acceleration since the month nine position has been carried forward in the capital programme. The revised CIP for 2018-2023, including actual net slippage from 2017/18 is shown in Appendix 6.
- 3.23 The CIP has been realigned and re-phased to ensure that individual project cash flows reflect the most up to date projections. The centralised capital monitoring team within Finance has worked closely with project managers to ensure that optimism bias has been avoided where possible. Project managers have been asked to consider risk issues such as adverse weather or other uncontrollable factors that can impact on delivery and to build this into budgeted cash flows.
- 3.24 Where block budgets exist, project managers have been asked to phase budgets according to the stage of individual projects within the block.

Capital Budget Framework 2018-2023 update

- 3.25 Council approved the five-year capital programme for the period 2018-2023 in February 2018. At a general level, the ability to commit additional investment over and above that included in the current programme remains difficult due to:
 - Uncertainty over future level of General Capital Grant;
 - The large number of capital receipts underpinning the existing capital programme or earmarked to supplement planned repairs and maintenance through use of the Capital Fund and providing funding towards future LDP Infrastructure requirements;
- 3.26 The Revenue Budget Framework approved by Council in February 2018 included revenue provision to support the following capital investment:
 - Infrastructure £56m
 - Local Development Plan £35m
 - City Region Deal £21m, and
 - Asset Management Works £48.90m.
- 3.27 As part of the 2018-2023 CIP, Executive Directors identified their respective top priorities, highlighting unfunded pressures totalling around £450m and officer recommendations for the use of the resources identified in 3.24 above were approved by Council in February 2018.
- 3.28 In May 2018, the Scottish Government confirmed additional awards to the Council for Management Development Funding for 2018-2019 and a multi-year funding package for the delivery of the Expansion of Early Learning and Childcare in Scotland – Action Plan and have been included in the revised CIP.
- 3.29 The Management Development Funding specific grant for 2018-2019 has increased by £13.319m to £41.269m.
- 3.30 The Expansion of Early Learning and Childcare in Scotland Action Plan included capital funding for the City of Edinburgh Council of £39.480m over 4 years.

- 3.31 Figures for lending to Edinburgh Living LLP from 2019-20 onwards are based on the pipeline of development and will be subject to annual approval from Finance and Resources Committee and Council. The figures shown are therefore indicative.
- 3.32 Further work has identified that the Communal Bin upgrade project does not fully meet capital expenditure criteria. The project has been removed from the CIP but will still be delivered within the revenue service utilising resources from the Capital Fund which had previously been approved to support the CIP.
- 3.33 The level of General Capital Grant funding in 2018/19 at £49.405m is a reduction from the 2017/18 level of £53.696m.
- 3.34 As no firm allocations have been advised by the Scottish Government beyond this, an estimate of each year's General Capital Grant Settlement has been factored in for the periods 2019/20 to 2022/23 based on a prudent estimate of the possible Scotland-wide funding.
- 3.35 The Finance Settlement on 14 December 2017 confirmed that a deferred £10.264m allocation from 2016/17 will now be paid in 2019/20.
- 3.36 Current indications suggest that the next Scottish Government Finance Settlement will be announced in December 2018.
- 3.37 Any confirmed changes in grant funding will be considered by Members, taking cognisance of capital priorities as part of the 2019/20 budget framework process.

4. Measures of success

- 4.1 Completion of capital projects as budgeted for in the revised 2018/19 capital programme.
- 4.2 Identifying slippage at the earliest opportunity and accelerating projects where possible to ensure best use of available resources.

5. Financial impact

- 5.1 The final General Fund outturn shows that in 2017/18, the Council required an advance from the Loans Fund of £14.516m which funded capital investment of £145.462m after receipt of capital income and grants of £130.946m. This level of borrowing was £5.392m less than budgeted.
- 5.2 The final HRA capital outturn shows that in 2017/18, the HRA required prudential borrowing of £35.078m which funded capital investment of £72.816m after receipt of capital income and grants of £37.738m. This level of borrowing was £7.914m less than budgeted.

6. Risk, policy, compliance and governance impact

- 6.1 Significant budget virements have complied with relevant financial rules and regulations.
- 6.2 Capital monitoring and budget setting processes adopted ensure effective stewardship of resources. The processes applied aim to ensure projects are delivered on time and budget whilst fulfilling the financial criteria of value for money.
- 6.3 Monitoring of major capital projects including risk assessment is carried out by the Council's Strategy and Insight service.
- 6.4 The nature of capital projects means that there is an inherent risk of delays or unforeseen circumstances outwith the control of the Council.

7. Equalities impact

7.1 The Council's capital expenditure contributes to the delivery of the public sector equality duty to advance equality of opportunity and foster good relations e.g. enhancement works related to the Disability Discrimination Act, works on Children and Families establishments and capital expenditure on Council housing stock.

8. Sustainability impact

- 8.1 The impacts of the projects set out within the appendices of this report in relation to the three elements of the Climate Change (Scotland) Act 2009 Public Bodies Duties have been considered, and the outcomes are summarised below. Relevant Council sustainable development policies have been taken into account.
- 8.2 The proposals in this report will help achieve a sustainable Edinburgh because they are ensuring funding for key strategic projects that will enhance facilities and infrastructure in the city. A carbon impact assessment shall be carried out on each new project to achieve the most sustainable outcome for the city in each case.
- 8.3 The proposals in this report will increase the city's resilience to climate change impacts because they are securing funding for flood prevention projects.

9. Consultation and engagement

9.1 Consultation on the capital budget will be undertaken as part of the budget process.

10. Background reading/external references

- 10.1 <u>Capital Investment Programme 2018-19 2022-23</u> City of Edinburgh Council, 22 February 2018
- 10.2 <u>Capital Monitoring 2017-18 Month Nine Position</u> Finance and Resources Committee, 23 January 2018

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11. Appendices

- Appendix 1 Capital Monitoring 2017/18 Final Position General Fund
- Appendix 2 Slippage and Acceleration on General Fund Capital Projects 2017/18
- Appendix 3 Capital Receipts Schedule 2017/18
- Appendix 4– Capital Monitoring 2017/18 Final Position HRA
- Appendix 5 Slippage and Acceleration on HRA Capital Projects 2017/18
- Appendix 6 Revised Capital Investment Programme 2018-2023

Capital Monitoring 2017/18

General Fund Summary

Outturn Position - Unaudited

	Revised					
	Budget at		Revised	Outturn		
	Period 9	Adjustments	Budget	2017/18	Vari	ance
Expenditure	£000	£000	£000	£000	£000	%
Communities and Families	41,831	1,070	42,901	35,989	(6,912)	-16.11%
Edinburgh IJB	367	333	700	496	(204)	-29.14%
Place	98,163	2,028	100,191	91,737	(8,454)	-8.44%
Resources - Asset Management Works	10,843	28	10,871	10,990	119	1.09%
Resources - Other	15,738	(9,878)	5,860	3,503	(2,357)	-40.22%
Safer and Stronger Communities	1,125	(1,125)	-	-	-	0.00%
Trams	-		-	2,383	2,383	n/a
Council Wide Projects	-		-	364	364	n/a
Total Gross Expenditure	168,067	(7,544)	160,523	145,462	(15,061)	-9.38%

Income						
Capital Receipts						
General Services	18,844	3,711	22,555	12,664	(9,891)	-43.85%
Ringfenced Asset Sales	3,699	(2,676)	1,023	1,023	-	0.00%
Asset Sales to reduce Corporate borrowing	1,890	-	1,890	1,281	(609)	-32.22%
Total Capital Receipts from Asset Sales	24,433	1,035	25,468	14,968	(10,500)	-41.23%
Less additional receipt income to capital fund	(5,559)	809	(4,750)	(4,755)	(5)	0.11%
Available Capital Receipts from Asset Sales						
Developer and other Contributions	8,756	6,539	15,295	18,491	3,196	20.90%
Capital Grants Unapplied Account drawdown	9	-	9	9	-	0.00%
Total Capital Receipts	27,639	8,383	36,022	28,713	(7,309)	-20.29%
Grants						
Scottish Government General Capital Grant	53,708	-	53,708	53,696	(12)	-0.02%
Management Development Funding	29,115	11,578	40,693	40,693	-	0.00%
Early Years and Childcare - Expansion	2,504	-	2,504	2,584	80	3.19%
Other Specific Government Grants	6,702	986	7,688	5,260	(2,428)	-31.58%
Total Grants	92,029	12,564	104,593	102,233	(2,360)	-2.26%
Total Income	119,668	20,947	140,615	130,946	(9,669)	-6.88%

48,399	(28,491)	19,908	14,516	(5,392)	-27.08%
	48,399	48,399 (28,491)	48,399 (28,491) 19,908	48,399 (28,491) 19,908 14,516	48,399 (28,491) 19,908 14,516 (5,392)

CAPITAL MONITORING 2017/18 - Outturn

Slippage and Acceleration on General Fund Projects

Slippage on projects is shown as a negative value, while acceleration, overspends and reprofiles to future years are shown as positive values.

Key to variance category

Туре	Explanation
1. Slippage due to unforeseen delays	Slippage that has occurred due to unforeseen circumstances or delays that for the most part, are out with the Council's control.
2. Slippage due to optimistic budget	Slippage that has occurred due to optimism bias when budget was set. Issues include projecting spend on block budgets when a programme of works has not been considered or designed, not applying a discount factor for adverse weather / risk issues, providing for too much contingency and predicting an optimistic works timetable.
3. Slippage due to timing of payments	Slippage that has occurred where a project is on time and schedule but is as a result of the timing of cash flows.
4. Acceleration on a project	Represents accelerated spend on a project i.e. due to better than anticipated progress.
5. Projected Underspend on a project	Projects where the final outturn is expected to be below budget.
6. Budget reprofiled into future years	Budget reprofiled to future years post period 9

Note that a project will exhibit an element of all of the above but the overriding reason has been considered when applying a variance category.

			Movement between		Variance Category
	Outturn £000	Period 9 £000	periods £000	Explanations for Significant Slippage / Acceleration	Category
Communities and Families					
Early years 2020	-3,127	-2,669	-458	Programme has slipped due to working to reach agreement from Scottish	
				Government re total available funding to meet extended nursery hours	3
Duncan Place	900	0	900	Acceleration of project	4
New Craigmillar High School	-573	0	-573	Delays due to availability of total funding for the project	3
Hunter Hall Cycle Hub And Pitch	-48	-1,017	969	Programme has slipped due to a review of the scope of the project with consideration to the Jack Kane centre	6
New Meadowbank Sport Centre	124	-1,539	1,663	The project budget was realigned to reflect the changes in the scope and delivery of the project	6
Open Libraries Solutions	0	-340	340	Budget reprofiled to 2018/19 relating to delays in recruitment of the project manager	6
George IV Bridge Library - Enhancement Works	0	-365	365	Budget reprofiled to 2018/19. Project on hold awaiting further funding	6
New Queensferry HS	606	205	401	External fees for HUB -funding decision made after year end	4
St John's PS	-2,256	1,429	-3,685	The acceleration anticipated at month 9 was delayed due to adverse weather condition	1
St Crispin's New Wave 3 school	-932	0	-932	Slippage due to delay in the start of the project	2
Portobello Demolition	37	0	37		4
New Primary schools	-331	0	-331	Delays in start of new primary schools	2
Rising School Rolls	-858	1,146	-2,004	The acceleration anticipated at month 9 was delayed due to adverse weather condition	4
Net (slippage) / acceleration on various projects	-454	31	-485		2
Total Communities and Families	-6,912	-3,119	-3,793		

	Outturn £000	Period 9 £000	Movement between periods £000		Variance Category
<u>Edinburgh Integrated Joint Board</u> New Care Home	-532	0	522	Increased funding from the pattlement of ring foread receipt from the cale of	
New Care nome	-032	0	-532	Increased funding from the settlement of ring fenced receipt from the sale of Ravensglass Hostel, net of cost of sales.	1
Net (slippage) / acceleration on various projects	328	125	203		4
Total Edinburgh Integrated Joint Board	-204	125	-329		
<u>Place</u>					
Water of Leith Phase 2	0	-4,500	4,500	Projected underspend on delivery of the project. Proposals for the allocation of this underspend were approved as part of the 2018/19 budget process and the budget realigned.	6
Water of Leith Phase 1	56	-319	375	The profile of retention and compensation settlements payable is uncertain	6
Link to Edinburgh Royal Infirmary	-975	0	-975	Excess of provision made for contractor claim following settlement	3
Roads Asset Management plan	-1,533	-1,633	100	Delay due to significant adverse weather conditions in last 3 months of the year	1
Bankhead Depot	-2,983	0	-2,983	Delays due to securing planning consent	2
Seafield Waste Transfer Depot	-777	0	-777		2
Old City Observatory	-832	0	-832	Delays in project delivery as a result of contractor performance	2
Cycle Projects	-734	0	-734	Delays in project delivery as a result of internal staff shortages for project management and design.	2
Broomhouse Community Hub	-726	0	-726	Delays in Broomhouse Community Centre Ltd signing construction contract preventing the drawing down of grant	2
Cammo	-658	0	-658	Service did not plan any eligible works for this ringfenced budget	2
Burnshot Bridge	-352	0	-352	Underspend on demolition phase of the original bridge. This residual budget will be used for the reconstruction phase.	2
Salvesen Steps	-532	0	-532	Delays as result of agreement on final designs and funding package.	2
Waterfront Green Space	-230	0	-230	The service department are uncertain as to the scope and nature of the project	2
Mortonhall Memorialisation	-174	0		Delay in payment of 2nd instalment for Memorial statue	3
Niddrieburn Park	-107	0		Delays due to lack of external funding. Project scope has been revised.	2
Street Lighting	60	-218	278	•	6
Street Lighting - LED	-108	-945	837	Revised Forecast from Project Management team due to re-profiling of works	6
Saughton Park - HLF	1,289	0		Acceleration of project in advance of receipt of external funding from HLF	3
Traffic Signals Renewal	86	-650		Delay in 4 schemes, resulting in delay in being delivered until early 2018	6
Leith Improvement Programme - Core	0	-1,443		Realignment to fit with the tram project	6
Road Safety and Active Travel	0	-1,561		Delays in project delivery as a result of internal staff shortages and reprioritisation of projects.	6
St Andrew Square Bus Station	0	-201	201	Delays to the tender process and appointment expected to extend to next financial year	6
Bus Priority Schemes/Bus Shelters	73	-474	547	Installation works of bus shelters to be delivered over financial years, with full payment not being made until works are complete.	6

			Movement between		Variance
	Outturn £000	Period 9 £000		Explanations for Significant Slippage / Acceleration	Category
Localities	-381	-498	117	Consideration of competing demands	6
Net (slippage) / acceleration on various projects	1,084	-161	1,245		6
Total Place	-8,454	-12,603	4,149		
Resources - Asset Management Works					
Slippage across the Asset Management Works programme Total Resources - Asset Management Works	<u>119</u> 119	<u>-537</u> - 537	656 656		2
Total Resources - Asset Management Works	115	-557	030		
Resources - Other					
ICT	-3,386	-10,830		Delays in implementation of ICT transformation change projects	6
249 High Street - reconfiguration	1,162	0	1,162	Acceleration of project delivery in advance of ringfenced capital receipt	4
Net (slippage) / acceleration on various projects	-133	-147	14		6
Total Resources - Other	-2,357	-10,977	8,620		
Safer and Stronger Communities					
CCTV City Wide	0	-1,125	1,125	Project delayed due to review of project scope	6
Total Safer and Stronger Communities	0	-1,125	1,125		
Tram					
<u>Tram</u> Tram Phase 1 - Airport to York Place	1,603	0	1 603	Further provision for potential costs due to contractors or suppliers from	2
Developers Contributions - Future Phases	780	0	780	Recognition of the unbudgeted receipt and investment of developers	3
	700	0	100	contributions to future phases	3
Total Tram Projects	2,383	0	2,383		
Council Wide / Corporate Projects					
Demolition of Former Leith Depot	362	0	362	The project costs will be met from the appropriate service budgets when the	
'				decision on the use of the site is confirmed	4
Net (slippage) / acceleration on various projects	2	178	-176		4
General Slippage across the programme (2.5%)	0	0	0	This is now reflected more accurately against individual projects rather than a general assumption across the whole programme.	1
Total Council Wide / Corporate Projects	364	178	186		
Total for all Services	-15,061	-28,058	12,997		
Summary of Variance Category					
1 Slippage due to unforeseen delays	-4,321	-204	-4,117		
2 Slippage due to optimistic budget	-9,529	-506	-9,023		
3 Slippage due to timing of payments	-1,177	-2,669	1,492		
4 Acceleration on a project	2,539	1,654	885		
5 Projected final underspend	0	0	0		

				Movement between		Variance
		Outturn £000	Period 9 £000	periods £000	Explanations for Significant Slippage / Acceleration	Category
6	Reprofiled into future years	-2,573	-26,333	23,760		
		-15,061	-28,058	12,997		

CAPITAL MONITORING 2017/18 - Outturn

General Fund - Land and Property Asset Sales

Asset Sales	£000s	£000s
199/1 St John Road	41	
Broomhouse Road South	35	
44 - 50 Torphicen St - overage	362	
3 Royal Garden Terrace	195	
50 Brandon Terrace	80	
79 Portobello High Street	69	
7 - 13 Niddrie Mains Road	500	
The Wisp, land	100	
King Stables Road	8,755	
Lothian Chambers, lease grassum	2,811	
48 - 52 Seaview Crescent	650	
South Gyle, overage	87	
432 Lanark Road	617	
Various minor land transactions	121	
Various equipment sales	406	
Various vehicle sales	139	
Total Land and Property Asset Sales	-	14,968

Note: the above figures are net of cost of sales

CAPITAL MONITORING 2017/18

Housing Revenue Account Summary

Outturn Position - Unaudited

	Revised Budget	Outturn	Variance		
	£000	£000	£000	%	
Gross Expenditure	78,004	72,816	-5,188	-6.7%	
Total Gross Expenditure	78,004	72,816	-5,188	-6.7%	

Income				
Capital Receipts	-11,400	-6,984	4,416	-38.7%
Developers and Other Contributions	-16,537	-25,704	-9,167	55.4%
Specific Capital Grant	-7,075	-5,050	2,025	-28.6%
Total Income	-35,012	-37,738	-2,726	7.8%

Loans Fund Advances				
Loans Fund Advances	42,992	35,078	-7,914	-18.4%
Total	42,992	35,078	-7,914	-18.4%

CAPITAL MONITORING 2017/18 - Outturn Slippage and Acceleration on Housing Revenue Account (HRA) Projects

Slippage on projects is shown as a negative value, while acceleration or overspends are shown as positive values.

Key to variance category	
Туре	Explanation
1. Slippage due to unforeseen delays	Slippage that has occurred due to unforeseen circumstances or delays that for the most part, are out with the Council's control.
2. Slippage due to optimistic budget	Slippage that has occurred due to optimism bias when budget was set. Issues include projecting spend on block budgets when a programme of works has not been considered or designed, not applying a discount factor for adverse weather / risk issues, providing for too much contingency and predicting an optimistic works timetable.
3. Slippage due to timing of payments	Slippage that has occurred where a project is on time and schedule but is as a result of the timing of cash flows.
4. Acceleration on a project	Represents accelerated spend on a project i.e. due to better than anticipated progress.

Note that a project will exhibit an element of all of the above but the overriding reason has been considered when applying a variance category.

	Outturn £000	Period 9 £000	Movement between periods £000	Explanations for Significant Slippage / Acceleration	Variance Category
Housing Revenue Account					
Housing Investment on Existing Homes	1,366	-1,689	3,055	The programme was projected to under spend in 2017/18. Other improvement schemes were accelerated, most notably to empty homes to bring them promptly back into use. £0.6m in the revised budget was earmarked for a mixed tenure pilot. It was based on the original scope of upgrading three blocks in Dumbryden area. The scope of the pilot has since been expanded to include whole block re- design, place making in the wider area and one pilot area in each locality. This expanded scope has resulted in longer lead in time to contractor appointment and delaying the associated project spend.	1
Neighbourhood Improvement Programme	-963	-800	-163		2
Regeneration Programme	-611	-1,000	389	The underspend in the Regeneration Programme was due to extensive engagement of owners and legal process for buybacks taking longer than initially projected and recent identification of asbestos at St Stephen's Court, which delays the project and spend.	1
Service Transformation	-1,415	-1,415	0	The Broadband Pilot, which forms part of the service transformation programme and aims to provide high speed broadband to around 1,200 homes in North Edinburgh, has been delayed. Tenders received from contractors failed to meet the project specifications and alternative delivery models are being explored.	1

	Outturn £000	Period 9 £000	Movement between periods £000	Explanations for Significant Slippage / Acceleration	Variance Category
House Building Programme	-4,105	-5,067	962	The annual expenditure on the House Building Programme is projected to under spent by £4.1m which was primarily due to delays in securing statutory consents for construction work at North Sighthill, small sites and Greendykes. Greendykes was also subject to a value engineering exercise due to high tender price.	1
Net (slippage) / acceleration on various projects	540	1,037	-497		4
Total Housing Revenue Account	-5,188	-8,934	3,746		
Summary of Variance Category					
1 Slippage due to unforeseen delays	-4,765	-9,171	4,406		
2 Slippage due to optimistic budget	-963	-800	-163		
3 Slippage due to timing of payments	0	0	0		
4 Acceleration on a project	540	1,037	-497		
	-5,188	-8,934	3,746		

REVISED CAPITAL INVESTMENT PROGRAMME 2018-2023

(Incorporating slippage from 2017/18)

SUMMARY OF EXPENDITURE AND RESOURCES - GENERAL SERVICES

	Revised Budget		Revis	ed Indicative	Budget	
2018-2023	2018/19	2019/20	2020/21	2021/22	2022/23	Total
	£000	£000	£000	£000	£000	£000
Expenditure	246,282	225,746	219,944	147,923	170,279	1,010,174
Resources						
Capital receipts						
General asset sales	11,715	6,318	3,000	3,000	3,000	27,033
Less additional receipt income transferred to capital fund	(809)	0	0	0	0	(809)
Ring-fenced asset sales	6,395	10,000	0	0	0	16,395
Capital Fund drawdown	14,782	2,811	0	0	0	17,593
Developers and other contributions	2,319	585	0	0	0	2,904
Capital Grants Unapplied account	3,451	0	0	0	0	3,451
Total receipts	37,853	19,714	3,000	3,000	3,000	66,567
Capital Grants						
Government Grants						
General Capital Grant	49,405	48,264	38,000	38,000	38,000	211,669
Specific Capital Grants	55,125	14,500	10,000	0	0	79,625
Total Grants	104,530	62,764	48,000	38,000	38,000	291,294
Loans Fund Advances						
Support brought forward	5,392	0	0	0	0	5,392
Prudential framework	,					
- Through council tax	7,000	56,000	84,000	8,000	5,900	160,900
- Lending	45,078	25,160	57,542	73,665	117,879	319,324
- Departmentally supported	31,400	58,915	61,400	0	0	151,715
Total Loans Fund Advances	88,870	140,075	202,942	81,665	123,779	637,331
			. <u> </u>			
Over / (under)-programming	15,029	3,193	(33,998)	25,258	5,500	14,982
Total Resources	246,282	225,746	219,944	147,923	170,279	1,010,174

Grant funding from 2019/20 onwards are based on prudent estimates.

	Revised					
SUMMARY OF EXPENDITURE	Budget 2018/19	Revised Budget 2019/20	Revised Budget 2020/21	Revised Budget 2021/22	Revised Budget 2022/23	Total Budget 2018-2023
	£000	£000	£000	£000	£000	£000
General Services						
Communities and Families	54,597	53,550	31,167	14,207	165	153,686
Edinburgh Integration Joint Board	2,727	1,528	5,000	5,000	-	14,255
Place	110,084	98,368	96,235	29,535	31,785	366,007
Resources - Other Resources - Asset Management Works	16,221	-	-	-	-	16,221
- Communities and Families	14,972	16,652	1,766	1,025	1,000	35,415
- Edinburgh Integration Joint Board	511	96	-	-	-	607
- Place	1,269	668	-	-	-	1,937
- Resources - Corporate Property	823	396	-	-	-	1,219
- Not yet allocated to services	-	12,188	28,234	24,491	19,450	84,363
Lending	45,078	25,618	57,542	73,665	117,879	319,782
Local Development Plan - unallocated		16,682				16,682
Total General Services	246,282	225,746	219,944	147,923	170,279	1,010,174

<u>COMMUNITIES AND</u> FAMILIES	Revised Budget 2018/19	Revised Budget 2019-20	Revised Budget 2020-21	Revised Budget 2021-22	Revised Budget 2022-23	Total Budget 2018-2023
	£000	£000	£000	£000	£000	£000
Early years Learning and Ch	nildcare					
Longstone PS nursery	4	0	0	0	0	4
Granton early years Centre	383	0	0	0	0	383
Davidson's Mains PS		0	Ű	Ŭ	Ũ	505
nursery	209	0	0	0	0	209
Corstorphine PS nursery	37	0	0	0	0	37
Ferryhill PS Nursery	282	0	0	0	0	282
Tynecastle PS Nursery	191	0	0	0	0	191
Blackhall Nursery	15	0	0	0	0	15
Early years unallocated	16,392	14,500	10,000	0	0	40,892
Early years total	17,513	14,500	10,000	0	0	42,013
Primary schools						
Upgrade kitchens - free						
school meals initiative	44	0	0	0	0	44
Cramond PS FSM Kitchen	25	0	0	0	0	25
East Craigs PS FSM Kitchen	21	0	0	0	0	21
Sciennes PS FSM Kitchen	28	0	0	0	0	28
Towerbank PS FSM Kitchen	11	0	0	0	0	11
Waterfront PS	19	0	0	0	0	19
Victoria PS Replacement	607	5,775	2,382	0	0	8,764
Broomhill PS New South Edinburgh	0	4,375	1,848	0	0	6,223
Primary	1,670	8,613	2,410	1,542	0	14,235
Primary schools total	2,425	18,763	6,640	1,542	0	29,370
Secondary schools						
Liberton high school						
-	70	0	0	0	0	70
replacement gym	,0	U	v	Ŭ	Ŭ	,0
Replacement Queensferry						
High School	4,348	3,000	0	0	0	7,348
New Craigmillar High	_					
School	573	0	0	0	0	573
Secondary schools total	4,991	3,000	0	0	0	7,991

<u>COMMUNITIES AND</u> FAMILIES	Revised Budget 2018/19	Revised Budget 2019-20	Revised Budget 2020-21	Revised Budget 2021-22	Revised Budget 2022-23	Total Budget 2018-2023
	£000	£000	£000	£000	£000	£000
Community centres						
Duncan Place	326	0	0	0	0	326
Community centres total	326	0	0	0	0	326
Children's services						
Heather Vale YPC	13	0	0	0	0	13
Oxgangs New YPC	655	0	0	0	0	655
Children's services total	668	0	0	0	0	668
Other projects						
Other projects Gaelic PS Playground	25	0	0	0	0	25
Kirkliston primary school -	25	Ũ	Ŭ	Ŭ	Ŭ	23
development works	73	0	0	0	0	73
Other projects total	98	0	0	0	0	98
Rising School Rolls						
-						
Rising school rolls general	17	1,206	0	0	0	1,223
Roseburn PS RSR4	50	0	0	0	0	50
Liberton PS RSR5	91	0	0	0	0	91
Corstorphine HS RSR5	45	0	0	0	0	45
Queensferry PS RSR6	1,384	0	0	0	0	1,384
Trinity PS RSR6	839	0	0	0	0	839
Davidson's Mains PS RSR 6	31	0	0	0	0	31
Stockbridge PS RSR6	827	0	0	0	0	827
St Margaret's PS Extn RSR6	487	0	0	0	0	487
Currie PS RSR6	1,087					1,087
Granton PS RSR6	689	0	0	0	0	689
Boroughmuir High School -						
Additional Places	100	2,200	1,862	0	0	4,162
Rising School Rolls Phs 5						
Gen	2,227	0	0	0	0	2,227
Rising School Rolls Total	7,874	3,406	1,862	0	0	13,142
			· · ·			i
Wave three school						
projects						
Boroughmuir High School replacement	1,238	0	0	0	0	1,238
replacement	1,230	0		0	0	1,250

					<u> </u>	
<u>COMMUNITIES AND</u> FAMILIES	Revised Budget 2018/19	Revised Budget 2019-20	Revised Budget 2020-21	Revised Budget 2021-22	Revised Budget 2022-23	Total Budget 2018-2023
	£000	£000	£000	£000	£000	£000
James Gillespies campus	5	0	0	0	0	5
Portobello High School						
replacement St Crispin's Special School	125	0	0	0	0	125
replacement St John's Primary new wave	1,039	11,017	0	0	0	12,056
3 School New park former Portobello	6,546	171	0	0	0	6,717
HS Wave three inflation	998	0	0	0	0	998
contingency	2,913	0	0	0	0	2,913
Wave three school	2,515					2,515
projects total	12,864	11,188	0	0	0	24,052
Wave four school projects						
Wave 4 Replacement High						
School	0	0	12,500	12,500	0	25,000
Wave four school projects						
total	0	0	12,500	12,500	0	25,000
<i>Libraries</i> Open Plus Library Self						
Service Kiosks	350	0	0	0	0	350
Peoples Network	40	0	0	0	0	40
Self service terminals	16	0	0	0	0	16
Drum Brae Library	6	0	0	0	0	6
George IV Bridge Library- enhancement works	365	0	0	0	0	365
Libraries projects total	777	0	0	0	0	777
Sports	(20)					(20)
3G pitch Malleny Park	(20)	0	0	0	0	(20)
Queensferry Recreation proje Craiglockhart Tennis Centre	3 285	0	0	0	0	3 285
Edinburgh Leisure	285	165	165	165	165	285 875
New Meadowbank Sports						
Centre Hunter Hall cycle hub and	4,395	2,528	0	0	0	6,923
pitch	1,065	0	0	0	0	1,065
Sports projects total	5,943	2,693	165	165	165	9,131

<u>COMMUNITIES AND</u> <u>FAMILIES</u>	Revised Budget 2018/19	Revised Budget 2019-20	Revised Budget 2020-21	Revised Budget 2021-22	Revised Budget 2022-23	Total Budget 2018-2023
	£000	£000	£000	£000	£000	£000
Safer and Stronger Commu	nities					
CCTV Capital	1,125	0	0	0	0	1,125
Safer and Stronger Communities Projects	1,125	0	0	0	0	1,125
Cost of Asset Sales	(7)	0	0	0	0	(7)
Total Communities and Families	54,597	53,550	31,167	14,207	165	153,686

<u>EDINBURGH</u> INTEGRATION JOINT BOARD	Revised Budget 2018/19	Revised Budget 2019-20	Revised Budget 2020-21	Revised Budget 2021-22	Revised Budget 2022-23	Total Budget 2018-2023
	£000	£000	£000	£000	£000	£000
Care homes						
New care home	2,812	1,528	5,000	5,000	0	14,340
Care homes total	2,812	1,528	5,000	5,000	0	14,340
Other projects						
Oxgangs day centre	10	0	0	0	0	10
Developer Contributions	5					5
Other projects total	15	0	0	0	0	15
Cost of Asset Sales	(100)	0	0	0	0	(100)
Total Edinburgh						
Integration Joint Board	2,727	1,528	5,000	5,000	0	14,255

<u>PLACE</u>	Revised Budget 2018-19	Revised Budget 2019-20	Revised Budget 2020-21	Revised Budget 2021-22	Revised Budget 2022-23	Total Budget 2018-2023
	£000	£000	£000	£000	£000	£000
Environment						
Waste services						
Zero Waste: Millerhill - Capital						
contribution	0	28,000	0	0	0	28,000
Waste Total	0	28,000	0	0	0	28,000
Parks and green spaces						· · · ·
HLF - Saughton Park	(917)	0	0	0	0	(917)
Cammo Settlement	658	0	0	0	0	658
	050	U	0	0	0	050
Waterfront Green Space	230	0	0	0	0	230
Salvesen Steps	532	0	0	0	0	532
Fair A Far Weir	35	0	0	0	0	35
		Ũ	Ĵ	Ĵ	Ĵ	
Parks including Replacement Play						
Park Equipment	99	182	200	200	200	881
Parks Total	637	182	200	200	200	1,419
<u>Depot Review</u>						
Bankhead depot	3,847	10,600	0	0	0	14,447
Bankhead ERS depot	153	0	0	0		153
Russell road depot	0	1,963	0	0	0	1,963
Seafield depot - Ph 1	7	0	0	0	0	-, 7
Seafield depot - Ph 2	1,403	763	0	0	0	2,166
·	5,410	13,326	0	0	0	18,736
<u>Fleet</u>						
Vehicle Purchase	1,072	0	0	0	0	1,072
			0 0	0		
	1,072	0	0	0	0	1,072
<u>Cemeteries & Crematorium</u>						
Mortonhall Memorialisation	149	0	0	0	0	149
Cemeteries and Crematorium	140					140
Total	149	0	0	0	0	149
				1 1		
Environment Total	7,268	41,508	200	200	200	49,376
				1 1		
Housing and Regeneration						
	202					202
Stair Lighting	202	0	0	0	0	202
Travelling People's site	14	0	0	0	0	14
Home owners adaptation grants	1,086	1,000	1,000	1,000	1,000	5,086
Home owners adaptation grants	1,000	1,000	1,000	1,000	1,000	5,000
Broomhouse Community Hub	727	0	0	0	0	727
Broomhouse community hub	121	U	Ŭ	U	v	121
Dovelopment Funding Creat	11 260	0	0	0	0	11 260
Development Funding Grant	41,269	0	0	0	0	41,269
Housing and Regeneration Total	43,298	1,000	1,000	1,000	1,000	47,298
		- 1				- 1

						
<u>PLACE</u>	Revised Budget 2018-19	Revised Budget 2019-20	Revised Budget 2020-21	Revised Budget 2021-22	Revised Budget 2022-23	Total Budget 2018-2023
	£000	£000	£000	£000	£000	£000
Transport and Planning						
Roads, Structures & Flood Prevention						
North Bridge Major Refurbishment	12,532	3,572	5,300	0	0	21,404
Burnshot Bridge	1,042	1,397	0	0	0	2,439
Water of Leith - phase 1	263	0	0	0	0	263
Water of Leith - phase 2	2,897	0	0	0	0	2,897
Bridge strengthening	1,520	873	0	0	0	2,393
Doods Assot Managament Dian	18,254	5,842	5,300	0	0	29,396
<u>Roads Asset Management Plan</u> Bus Stop Investment	357	0	0	0	0	357
Right first time carriageway and foot	382	0	0	0	0	382
Right hist time carnageway and loot	562	0	0	0	0	562
LDP Roads Obligations (exc WETA)	500	1,000	1,000	2,000	2,000	6,500
West Edinburgh Transport						
Appraisal (WETA)	0	0	4,000	5,000	7,000	16,000
Capital Gullies	180	0	0	0	0	180
Roads, Pavements and Public Realm Carriageway / footway works	0	1,500	1,500	1,500	1,750	6,250
[block]	12,649	20,488	12,085	13,585	13,585	72,392
	14,068	22,988	18,585	22,085	24,335	102,061
Street Lighting & Traffic Signals						
Traffic signals (renewal)	993	0	0	0	0	993
Street lighting Street lighting - City wide LED	1,876	2,031	1,500	1,500	1,500	8,407
replacement	5,500	17,589	0	0	0	23,089
	8,369	19,620	1,500	1,500	1,500	32,489
Roads & Network						
UTMC and parking guidance	221	0	0	0	0	221
St Andrew Square public realm Link to Royal Infirmary (NBR	437	0	0	0	0	437
Bridge)	804	0	0	0	0	804
Public Realm Grassmarket	0 1,462	1,000 1,000	1,000 1,000	1,000 1,000	1,000 1,000	4,000 5,462
Policy & planning	1,402	1,000	1,000	1,000	1,000	5,402
Road safety	766	0	0	0	0	766
20mph speed limiting [block]	559	0	0	0 0	0	559
Walking projects [block]	663	0	0	0	0	663
A71 Dalmahoy Junction Upgrade	384	0	0	0	0	384
Frederick Street - Hanover Street	59	0	0	0	0	59
Tram Development	200	0	0	0	Ŭ	200
Edinburgh Gateway Tram Stop	5	0	0	0	0	5
	-	-	-		-	-

	Revised	Revised	Revised	Revised	Revised	Total
<u>PLACE</u>	Budget	Budget	Budget	Budget	Budget	Budget
	2018-19	2019-20	2020-21	2021-22	2022-23	2018-2023
	£000	£000	£000	£000	£000	£000
Cycle projects [block]	1,800	2000	2000	2000	2000	1,800
St Andrew Square bus station	176	0	0	0	0	1,800
Bus priority schemes / bus shelters	751	0	0	0	0	751
Bustracker- RTI extension	69	0	0	0	0	69
P-R Improvments	30	0	0	0	0	30
		, and the second s	Ĵ	, , , , , , , , , , , , , , , , , , ,	Ŭ	
Bus Lane Camera Enforcement	200	0	0	0	0	200
Developer Contributions	539	0	0	0	0	539
B924 pedestrian crossing	5	0	0	0	0	5
Road safety, cycling and public						
transport	0	1,750	1,750	1,750	1,750	7,000
	6,206	1,750	1,750	1,750	1,750	13,206
<u>Transport - City Centre</u>						
Rose Street - public realm	489	0	0	0	0	489
Leith Walk Constitution Street	50	160	0	0	0	210
	539	160	0	0	0	699
Less l'étres Destinate						
Localities Projects	500	0	0	0	0	500
South East Locality	598 956	0	0	0	0	598 956
North East Locality North West Locality	956 639	0	0 0	0 0	0 0	956 639
South West Locality	317	0	0	0	0	317
South West Locality	2,510	0	0	0	0	2,510
<u>Transport Other</u>	_/					_/
Tram Lifecycle Replacement	0	1,000	1,000	1,000	1,000	4,000
Transport and other	0	1,000	1,000	1,000	1,000	4,000
infrastructure total	51,408	52,360	29,135	27,335	29,585	189,823
Museums and Arts	1 204	0	0	0	0	1 204
Calton Hill redevelopment	1,264 5,500	0 500	0 1,000	0 1,000	0 1,000	1,264 9,000
Kings Theatre Contribution Leith Theatre	5,500	500	1,000	1,000	1,000	9,000 1,000
IMPACT	500	2,500	2,000	0	0	5,000
Usher Hall - PA System	25	2,500	2,000	0	0	25
Custom House Acquisition	50	0	0	0	0	50
Scott Monument	69	0	0	0	0	50 69
Museum of Edinburgh	10	0	0	0		10
City Arts Centre Café - Kitchen	25	0	0	0		25
City Arts Centre - Fifth Floor	8	0	0	0		8
City Arts Centre - Frontage	70	0	0	0		70
Contingency	1	0	0	0	0	1
Museums and Arts Total	8,022	3,500	3,000	1,000	1,000	16,522
	- •	- •	- •	- •	- •	- •

PLACE	Revised Budget 2018-19	Revised Budget 2019-20	Revised Budget 2020-21	Revised Budget 2021-22	Revised Budget 2022-23	Total Budget 2018-2023
	£000	£000	£000	£000	£000	£000
Strategic support						
City dressing programme Castlebrae Business Centre	156	0	0	0	0	156
Refurbishment	(93)					(93)
The Causey Project	25					25
St James GAM - Public Realm	0	0	61,400	0	0	61,400
Picardy Place	0		1,500			1,500
CWSS - Promenade	0	0	0	0	0	0
Strategic support total	88	0	62,900	0	0	62,988
Place - contingency	0	0	0	0	0	0
Total Place	110,084	98,368	96,235	29,535	31,785	366,007

<u>RESOURCES - OTHER</u>	Revised Budget 2018/19	Revised Budget 2019-20	Revised Budget 2020-21	Revised Budget 2021-22	Revised Budget 2022-23	Total Budget 2018-2023
	£000	£000	£000	£000	£000	£000
ICT Function	14,216	0	0	0	0	14,216
ICT function Total	14,216	0	0	0	0	14,216
Property and Facilities Management 249 High Street Reconfiguration	338	0	0	0	0	338
Reconfiguration		U	0	0	0	550
Leith Walk Community Hub	1,407	0	0	0	0	1,407
PFM Total	1,745	0	0	0	0	1,745
General Print Unit Equipment Wi-fi Vouchers Programme	17 243	0	0	0	0	17 243
Resources General Total	260	0	0	0	0	260
Total Resources - Other	16,221	0	0	0	0	16,221

<u>LENDING</u>	Revised Budget 2018/19	Revised Budget 2019-20	Revised Budget 2020-21	Revised Budget 2021-22	Revised Budget 2022-23	Total Budget 2018-2023
	£000	£000	£000	£000	£000	£000
National Housing Trust 3 Edinburgh Living LLP	32,208 12,870	4,718 20,900	4,042 53,500	0 73,665	0 117,879	40,968 278,814
Total Lending	45,078	25,618	57,542	73,665	117,879	319,782

RESOURCES - ASSET MANAGEMENT WORKS	Revised Budget 2018-19	Indicative Budget 2019-20	Indicative Budget 2020-21	Indicative Budget 2021-22	Indicative Budget 2022-23	Total Budget 2018-2023
	£000	£000	£000	£000	£000	£000
Communities and Families						
Boilers	487	58	0	0	0	545
Doors & Windows	619	1,480	10	0	0	2,109
Fabric Enhancement	7,331	10,541	691	25	0	18,588
Fabric upgrade	365	900	35	0	0	1,300
Fire Safety	1,025	927	610	600	600	3,762
M&E Upgrade	3,374	1,705	20	0	0	5,099
Roof & Rainwater	528	152	0	0	0	680
Stonework	246	189	0	0	0	435
Water Quality	997	700	400	400	400	2,897
Total for Communities and Families	14,972	16,652	1,766	1,025	1,000	35,415
Edinburgh Integration Joint Board						
Fabric Enhancement	29	0	0	0	0	29
Fire Safety	25	36	0	0	0	61
Boilers	457	60	0	0	0	517
Total for Edinburgh Integration Joint	-11	00	•			607
Board	511	96	0	0	0	607
Place						
Boilers	445	365	0	0	0	810
Fire Safety	277	182	0	0	0	459
M&E Upgrade	128	0	0	0	0	128
Fabric Enhancement	334	116	0	0	0	450
Roof & Rainwater	10	3	0	0	0	13
Water Quality Improv	75	2	0	0	0	77
Total for Place	1,269	668	0	0	0	1,937
Resources - Corporate Property						
Boilers	375	18	0	0	0	393
Fire upgrade	93	96	0	0	0	189
Fabric Enhancement	7		0	0	0	7
M&E Upgrade	347	282	0	0	0	629
Windows & Doors	1		0	0	0	1
Total for Resources - Corp. Property	823	396	0	0	0	1,219
Funding not yet allocated to projects	0	12,188	28,234	24,491	19,450	84,363
Total Asset Management Works	17,575	30,000	30,000	25,516	20,450	123,541